

## OXFORDSHIRE COUNTY COUNCIL

**MINUTES** of the meeting held on Tuesday, 6 November 2018 commencing at 10.30 am and finishing at 4.15 pm.

### **Present:**

Councillor Gill Sanders – in the Chair

### Councillors:

Sobia Afridi	Stefan Gawrysiak	Glynis Phillips
Lynda Atkins	Mark Gray	Susanna Pressel
Jamila Begum Azad	Carmen Griffiths	Laura Price
Hannah Banfield	Jenny Hannaby	Eddie Reeves
David Bartholomew	Neville F. Harris	G.A. Reynolds
Dr Suzanne Bartington	Steve Harrod	Judy Roberts
Liz Brighthouse OBE	Damian Haywood	Alison Rooke
Paul Buckley	Mrs Judith Heathcoat	Dan Sames
Kevin Bulmer	Hilary Hibbert-Biles	John Sanders
Nick Carter	John Howson	Les Sibley
Mark Cherry	Ian Hudspeth	Emily Smith
Dr Simon Clarke	Tony Illott	Roz Smith
Yvonne Constance OBE	Bob Johnston	Lawrie Stratford
Ian Corkin	Liz Leffman	Alan Thompson
Arash Fatemian	Lorraine Lindsay-Gale	Emma Turnbull
Neil Fawcett	Mark Lygo	Michael Waive
Ted Fenton	D. McIlveen	Liam Walker
Nicholas Field-Johnson	Kieron Mallon	Richard Webber
Mrs Anda Fitzgerald-O'Connor	Jeannette Matelot	
Mike Fox-Davies	Charles Mathew	

*The Council considered the matters, reports and recommendations contained or referred to in the agenda and schedule of business for the meeting and decided as set out below. Except insofar as otherwise specified, the reasons for the decisions are contained in the agenda, reports and Schedule of Business, copies of which are attached to the signed Minutes.*

### **18/18 MINUTES**

(Agenda Item 1)

The Minutes of the Meeting held 11 September 2018 were approved and signed as an accurate record.

In relation to Minute 9/18 the Cabinet Member for Environment undertook to provide Councillor Howson with an answer to his substantive question as soon as possible.

In relation to Minute 13/18 Councillor Field Johnson indicated that he was dissatisfied with the response that he had received from the Environment Agency on his Motion and urged the Leader of the Council to refute the letter.

**19/18 APOLOGIES FOR ABSENCE**

(Agenda Item 2)

Apologies for absence were received from Councillor Maurice Billington and Councillor Pete Handley.

**20/18 OFFICIAL COMMUNICATIONS**

(Agenda Item 4)

The Chairman reminded members that her Charity Dinner would be held on 23 November 2108 and that tickets were available from her personal assistant, Sara Lenihan.

**21/18 APPOINTMENTS**

(Agenda Item 5)

**RESOLVED:** Council noted the following appointments:

**Education Scrutiny Committee**

Councillor Ted Fenton in place of Councillor Suzanne Bartington

**Audit & Governance Committee**

Councillor Jeannette Matelot in place of Councillor Ian Corkin

**Joint Consultative Committee for Uniformed Members of the Fire Service**

Councillor Jenny Hannaby in place of Councillor Zoe Patrick.

**County Returning Officer Report**

Council received the following report from the County Returning Officer on the outcome of the by-elections for Iffley Fields & St Mary's held on 18 October 2018:

Voting was as follows:

Name of Candidate	Description	Number of Votes
HAYWOOD Damian Joel - Elected	Labour Party	1162

PROCTER Josie	Liberal Democrat	43
SIMS Paul John	The Conservative Party Candidate	100
WILLIAMS Arthur David	Green Party	1087

Damian Haywood was accordingly elected County Councillor for the Iffley Fields & St Mary's Division.

The Chairman welcomed Councillor Damion Hayward onto the Council.

## **22/18 PETITIONS AND PUBLIC ADDRESS**

(Agenda Item 6)

Council received the following public address:

Mr Scott Urban, Director of Oxfordshire Liveable Streets spoke in support of Agenda Item 18 (Motion by Councillor Suzanne Bartington) He urged the Council to build totally segregated infrastructure for cycles and human-friendly junctions for pedestrians.

Currently, the UK in general had implemented the merging and urging lanes, while the Netherlands had taken the approach 'build it and they will come'. The differences were remarkable. Oxfordshire Liveable Streets was created to help the county council, continue in the journey toward the latter approach. They planned to give the support needed in the districts for the hard steps that are required to create space for active travel. He invited councillors, to join him on a visit to Waltham Forest in London, where they could see first-hand how the highway authority there had implemented a remarkable scheme to replicate what happens in the Netherlands. We will be writing to cabinet members shortly with some suggested dates.

Mr Robin Tucker, Chair of Oxfordshire Cycling Network in support of Agenda Item 18 (Motion by Councillor Suzanne Bartington) on the basis that it was very important to include health planning in all future infrastructure and planning projects as activity greatly reduced sickness in people. He expressed the importance of onward leadership and support and indicated that Oxfordshire Cycling Network would like to support officers in developing future proposals.

Mr Simon Hunt, Chair of Cyclox spoke in support of Agenda Item 18 (Motion by Councillor Suzanne Bartington) on the basis that If people choose cycling to make their everyday trips, it benefited everyone in Oxfordshire who lives, works or visits here, not just those on their bikes, it reduces traffic congestion and its economic effects. Andrew Gilligan's Report, which he profoundly hoped Council would endorse later today as proposed by Cllr Buckley, was aptly titled "Running out of Road". Jams result when a section of road or a junction has to carry more than its maximum capacity. If the traffic volume could be kept to 90% instead of 110% of capacity, then the jams disappear.

Relatively few people in cars or vans would need to switch to using bikes instead. The pollutions - carbon dioxide; nitrogen oxides; particulates - caused by motor vehicles were at unacceptably, often illegally, high levels. Two years ago, Council endorsed Local Transport Plan 4, LTP4, and also the Oxfordshire Cycling Design Standards. These key documents set out good high-level principles. Since then, some new-build for cycling has been very good, but too many projects still ended up with low-standards. He urged the Council to ensure better quality control in future projects to reduce traffic jams, pollution and poor-quality projects.

Mr Adrian Townsend, spoke in relation to Agenda Item 12 (Growth Board). He urged the council to take back it duties and responsibilities of the Growth Board as he believed the Growth Board was now outdated and environmentally disastrous. He queried the high number of new houses needed in Oxfordshire to 2021, believing that only 23,000 was needed to sustain economic growth. He further urged the council to stand up to Central Government and challenge the need for an Oxford to Cambridge expressway.

Mr Singh, 001 Taxis spoke in relation to Agenda Item 13 (Motion from Councillor Eddie Reeves) against ride sharing apps on the basis that 001 believed the negatives of sharing apps would far outweigh the positives, including a rise in fares; a lack of local accountability; and app bookings that would limit services to people who currently booked via telephone or the web or other methods. He further believed the apps could pose a safeguarding issue to the public as private hires drivers from across the UK would come to Oxford. He further believed that the sharing apps would negate Oxford City becoming zero emissions by 2020.

Mr Mohammad, Royal Cars spoke in relation to Agenda Item 13 (Motion from Councillor Eddie Reeves) against ride sharing apps on the basis that the 2 main taxi companies that provided transport in Oxfordshire did so to a very high standard with over 50% of cars now being hybrid; access for the disabled, with 20 wheelchair accessible cars and excellent coverage to all parts of the County. He expressed concern about the safety to clients if app sharing was introduced.

## **23/18 QUESTIONS WITH NOTICE FROM MEMBERS OF THE COUNCIL**

(Agenda Item 8)

19 questions with Notice were asked. Details of the questions and answers and supplementary questions and answers will be set out in the annex to the minutes.

In relation to question 1 (Question from Councillor Leffman to Councillor Constance) Councillor Constance undertook to provide Councillor Leffman with a written answer detailing how many outstanding applications there were; how many staff were dealing with the issue and how many staff would be needed to deal with it in the future?

In relation to question 2 (Question from Councillor Leffman to Councillor Lindsay-Gale) Councillor Lindsay-Gale undertook to investigate the cost implications of continuing to send letters regarding library reservations to those that could not access technology and let Councillor Leffman know the outcome.

In relation to question 10 (Question from Councillor Howson to Councillor Lindsay-Gale) Councillor Lindsay-Gale undertook to get the issue of lowering Oxfordshire's Absent Rates to below the National average on the Head Teacher Association's Agenda.

In relation to question 19 (Question from Councillor Pressel to Councillor Constance) Councillor Constance agreed to look again to see if there was anything she could do to support car clubs.

## **24/18 REPORT OF THE CABINET**

(Agenda Item 9)

The Council received the report of the Cabinet.

In relation to paragraph 7 of the report (Update Financial & Resource Contribution towards the Free Swan School Project in Oxford) (Question from Councillor Howson to Councillor Lindsay-Gale) Councillor Lindsay-Gale gave an assurance that if there were any additional transport costs due to the location of the Swan School being over the 3-mile limit, that these would be taken account of as part of the Agenda setting process.

In relation to paragraph 12 of the report (Financial Monitoring and Medium Term Financial Plan Delivery Report – August 2018) (Question from Councillor Phillips to Councillor Bartholomew) Councillor Bartholomew undertook to provide Councillor Phillips with a written answer outlining what percentage of the revenue stream was used for the servicing of debts.

## **25/18 TREASURY MANAGEMENT 2017/18 OUTTURN**

(Agenda Item 10)

The Council had before them a report by the Director of Finance (CC10) which set out the Treasury Management activity undertaken in the financial year 2017/18 in compliance with the CIPFA Code of Practice. The report included Debt and Investment activity, Prudential Indicator Outturn, Investment Strategy, and interest receivable and payable for the financial year.

Councillor Bartholomew moved and Councillor Carter seconded the recommendations set out in the report and on the face of the agenda.

Following debate, the motion was put to the vote and was carried nem con.

**RESOLVED:** (nem con) to note the Council's Treasury Management Activity in 2017/18.

## **26/18 DIRECTOR OF PUBLIC HEALTH ANNUAL REPORT XI**

(Agenda Item 11)

The Council had before them the 11<sup>th</sup> Annual Report by the Director of Public Health which summarised key issues associated with the Public Health of the County. It included details of progress over the past year as well as information on future work. It was an independent report about the health and wellbeing of Oxfordshire residents in the broadest terms.

The report had also been considered at the Oxfordshire Health Overview & Scrutiny Committee in September and the Oxfordshire County Council's Cabinet in November 2018.

Councillor Stratford moved and Councillor Hudspeth seconded that Council receive the report.

Council paid tribute to the Strategic Director for People for his work, particularly in relation to public health.

**RESOLVED:** (on a motion by Councillor Stratford, seconded by Councillor Hudspeth and carried nem con) to receive the report.

## **27/18 ANNUAL PARTNERSHIPS UPDATE**

(Agenda Item 12)

The Council had before it a report which provided an update on Oxfordshire-wide partnerships that the County Council is engaged with and their activities over the past year.

Each partnership report includes the following information: Current focus for the Partnership; Personnel including Chairman and supporting staff of the Partnership; Governance arrangements; Key achievements over the past year; Aims of the partnership for the forthcoming year; Key challenges for the Partnership and how these will be addressed.

The Annual Partnerships report had been reviewed by the Oxfordshire Partnership at their meeting on 15 October 2018.

With the consent of Council, Councillor Hudspeth moved and Councillor Brighthouse seconded that the Council note the report and refer the item to the relevant scrutiny committees for consideration.

The motion was put to vote and was carried by 55 votes to 0, with 4 abstentions.

**RESOLVED:** (55 votes to 0, 4 abstentions) to note the report and refer the item to the relevant scrutiny committees for consideration.

## 28/18 MOTION BY COUNCILLOR EDDIE REEVES

(Agenda Item 13)

With the consent of Council, Councillor Reeves moved and Councillor Price seconded an alteration to his motion at the suggestion of Councillor Price as shown in bold italics and strikethrough below:

“This Council believes that residents in Oxfordshire should have the greatest possible choice of transport available to them.

~~This Council notes Oxford City Council's refusal to grant licenses to new entrants in the private-hire market including peer-to-peer ridesharing apps. As these services need a critical mass to be successful, the decision by the City Council is having a detrimental effect on the other areas of the County, including all the district areas, and thus contributing to rural isolation by depriving people of services and choice.~~

This Council calls on the Leader of the Council to write to:

- (a) The Leaders of Oxford City Council and all district councils with a view to ensuring that *residents* consumers enjoy ~~have~~ ***have a diverse range of accessible transport options, which could include the licensing of private hire vehicles for new entrants into the market, to meet their varied needs and support*** ~~greater choice of private-hire services by extending licenses for new entrants to that market and by assisting this Council's efforts in extending the provision of bus services in the light of new legislation that has already enabled successful innovative services in the County.~~
- (b) The County's commercial and community bus operators with a view to widening the availability of bus services in the County, including hop-on-hop-off services, and to relevant partners as above, including also parishes and prospective community groups, so as to encourage the provision of new services. This has already shown to be a great success with the initiatives such as the Pick Me Up Service and this should be extended to other areas of the County.”

Following debate, the motion as amended was put to the vote and was carried by 53 to 0, with 3 abstentions.

**RESOLVED:** (53 to 0, with 3 abstentions)

“This Council believes that residents in Oxfordshire should have the greatest possible choice of transport available to them.

This Council calls on the Leader of the Council to write to:

- (a) The Leaders of Oxford City Council and all district councils with a view to ensuring that residents have a diverse range of accessible transport options, which could include the licensing of private hire vehicles for

new entrants into the market, to meet their varied needs and support this Council's efforts in extending the provision of bus services in the light of new legislation that has already enabled successful innovative services in the County.

- (b) The County's commercial and community bus operators with a view to widening the availability of bus services in the County, including hop-on-hop-off services, and to relevant partners as above, including also parishes and prospective community groups, so as to encourage the provision of new services. This has already shown to be a great success with the initiatives such as the Pick Me Up Service and this should be extended to other areas of the County."

## **29/18 MOTION BY COUNCILLOR LIZ BRIGHOUSE**

(Agenda Item 14)

Councillor Brighouse moved and Councillor Turnbull seconded the following motion:

"This Council notes that many council budgets are at breaking point. Austerity has caused huge damage to communities up and down the UK, with devastating effects on key public services that protect the most defenceless in society – children at risk, disabled adults and vulnerable older people- and the services we all rely on like roads, libraries, children's centres, waste management:

- Central Government cuts mean councils have lost 60p out of every £1 that the last Labour Government was spending on local government in 2010
- Councils now face a further funding gap of £7.8 billion by 2025 just to keep services "standing still" and meeting additional demand. Even Lord Gary Porter, the Conservative Chair of the LGA, has said "Councils can no longer be expected to run our vital services on a shoestring".

This Council resolves to ask the Leader of the Council to write to the Chancellor of the Exchequer, the Prime Minister, and the Secretary of State for Housing, Communities and Local Government setting out the funding pressures faced by Oxfordshire and calling on the Government to truly end austerity in local government."

During debate, Councillor Laura Price moved and Councillor Lynda Atkins seconded 'that the question be now put'. The motion was put to the vote (those having spoken not voting) and was carried by 27 votes 15, with 1 abstention.

Following summing up, the substantive motion was put to the vote and was lost by 30 votes to 27.



**RESOLVED:** accordingly.

**30/18 MOTION FROM COUNCILLOR PAUL BUCKLEY**

(Agenda Item 15)

With the Consent of Council, Councillor Paul Buckley sought to withdraw his motion on the basis that Councillor Suzanne Bartington had agreed to amend her motion to take on points from his motion.

**RESOLVED:** (nem con) to withdraw the motion.

**ORDER OF BUSINESS**

With the consent of Council, The Chairman moved and Councillor Hudspeth seconded that the order of business be changed to allow Agenda Item 18 (Motion by Councillor Suzanne Bartington) to be moved in place of Agenda Item 15 (Withdrawn Motion by Councillor Paul Buckley).

The motion was put to the vote and it was:

**RESOLVED:** (nem con) to move Agenda Item 18 in place of Agenda Item 15.

**31/18 MOTION BY COUNCILLOR SUZANNE BARTINGTON**

(Agenda Item 18)

With the consent of Council, Councillor Bartington and Councillor Buckley seconded her motion, amended at the suggestion of Councillor Paul Buckley as follows:

“This Council recognizes our ambition to achieve economic growth whilst improving the health and wellbeing of communities in Oxfordshire. Active travel provides an effective mechanism to achieve such goals, with potential to co-deliver multiple social, environmental and economic benefits. This council ~~has recognised~~ **recognises** in LTP4 the importance of investment in sustainable transport and shares the Government’s Cycling and Walking Investment Strategy ambition to double cycling by 2025. **Accepting Cognizant** of Andrew Gilligan’s recent recommendations to the National Infrastructure Commission **into and within Oxford**, it now wishes to accelerate progress towards this goal. This Council therefore calls upon the Cabinet Member for Environment to:

- i. Apply Local Cycling and Walking Infrastructure Plans (LCWIPs) to agree a prioritised and costed Strategic Active Travel Network (SATN), building on work of the Oxfordshire Cycle Network.
- ii. Actively seek capital and revenue funding for SATN delivery through local and national sources.

- iii. Assess what co-benefits could be gained by allocating a fraction of local transport funds to active travel infrastructure (e.g. 5 or 10%) following best practice examples.
- iv. influence the Planning authorities use of planning powers more proactively and effectively to achieve beneficial active travel outcomes.
- v. Establish a framework to oversee quality control of all active travel infrastructure projects in accordance with the Oxfordshire Cycling Design Standards, from inception through planning to implementation, ensuring all proposals are audited for safety and encouragement of active travel.
- vi. Use innovative data sources and technologies to identify active travel patterns and latent demand, and to monitor and increase effectiveness of interventions.”

Following debate, the Motion as amended was put to the vote and was carried unanimously (49 votes to 0).

**RESOLVED:** (49 votes to 0)

“This Council recognizes our ambition to achieve economic growth whilst improving the health and wellbeing of communities in Oxfordshire. Active travel provides an effective mechanism to achieve such goals, with potential to co-deliver multiple social, environmental and economic benefits. This council recognises in LTP4 the importance of investment in sustainable transport and shares the Government’s Cycling and Walking Investment Strategy ambition to double cycling by 2025. Accepting Andrew Gilligan’s recent recommendations to the National Infrastructure Commission into and within Oxford, it now wishes to accelerate progress towards this goal. This Council therefore calls upon the Cabinet Member for Environment to:

- i. Apply Local Cycling and Walking Infrastructure Plans (LCWIPs) to agree a prioritised and costed Strategic Active Travel Network (SATN), building on work of the Oxfordshire Cycle Network.
- ii. Actively seek capital and revenue funding for SATN delivery through local and national sources.
- iii. Assess what co-benefits could be gained by allocating a fraction of local transport funds to active travel infrastructure (e.g. 5 or 10%) following best practice examples.
- iv. influence the Planning authorities use of planning powers more proactively and effectively to achieve beneficial active travel outcomes.
- v. Establish a framework to oversee quality control of all active travel infrastructure projects in accordance with the Oxfordshire Cycling Design Standards, from inception through planning to implementation,

ensuring all proposals are audited for safety and encouragement of active travel.

- vi. Use innovative data sources and technologies to identify active travel patterns and latent demand, and to monitor and increase effectiveness of interventions.”

**32/18 MOTIONS BY COUNCILLOR PRICE, FOX-DAVIES, AZAD AND HOWSON**

(Agenda Item 16)

The time being 4.15, these motions were considered dropped in accordance with Council Procedure Rule 13.5.8.

..... in the Chair

Date of signing .....